



HILLINGDON
LONDON

LONDON BOROUGH OF HILLINGDON (BOROUGH WIDE AND TOWN CENTRES) PUBLIC SPACES PROTECTION ORDER 2025 (“THE ORDER”)

Anti-Social Behaviour, Crime and Policing Act 2014 (“the 2014 Act”), section 59

A) RECITALS

1. The London Borough of Hillingdon (“**the Council**”) makes the Order under section 59 of the 2014 Act and is satisfied that the applicable requirements set out in Chapter 2 of the 2014 Act have been met and that it is, in all the circumstances, appropriate to make the Order.
2. The land edged in Schedule 1 to the Order (“**the Borough Wide Restricted Area**”) and the land [edged / hatched [colour]] in Schedule 2 to this Order (“**the Town Centres Restricted Area**”), collectively “**the Restricted Areas**”, is land in the administrative area of the Council to which the 2014 Act applies and is identified as being protected by the making of the Order.
3. The Council, in accordance with section 59(7)(a) of the 2014 Act, identifies the activities prohibited or otherwise controlled or restricted by the conditions set out in the Order as being activities that the Council is satisfied meet the condition set out in section 59(2) of the 2014 Act, namely that:
 - (a) they are carried on in a public place within the Restricted Areas and have had a detrimental effect on the quality of life of those in the locality, or
 - (b) it is likely that they will be carried out in a public place within the Restricted Areas and that they will have such an effect.
4. Based on reports of these activities, the Council is also satisfied that the condition set out in section 59(3) of the 2014 Act has been met, namely that the effect, or likely effect, of the activities:
 - (a) is, or is likely to be, of a persistent or continuing nature,
 - (b) is, or likely to be such as to make them unreasonable, and
 - (c) justifies the prohibitions and required imposed by the Order.
5. The Council is further satisfied that the prohibitions and requirements imposed by the Order are ones that are reasonable to impose in order to:

- (a) prevent the detrimental effect of the activities from continuing, occurring or recurring, or
 - (b) reduce that detrimental effect of the activities or to reduce the risk of its continuance, occurrence or recurrence.
6. The Council has had regard to the rights and freedoms set out in the Convention for the Protection of Human Rights and Fundamental Freedoms 1950, in particular to article 10 (right of freedom of expression) and article 11 (right of freedom of assembly), and has concluded that, in so far as the Order restricts such rights and freedoms, those restrictions are lawful, necessary and proportionate.

B) CITATION

The Order may be cited as London Borough of Hillingdon (Borough Wide and Town Centres) Public Protection Order 2025.

C) COMMENCEMENT AND DURATION

The Order shall come into force on [date] for a duration of 3 years from that date, subject to any extension, variation or discharge by the Council pursuant to its statutory powers.

D) INTERPRETATION

1. For the purposes of the Order:

“alcohol” has the meaning given by section 191 of the Licensing Act 2003.

“authorisation” means a relevant, valid and demonstrable highway event permit, premises licence, temporary event notice, street trading licence, green spaces lease agreement, busking permit, leaflet distribution permit or other written permission or consent from the Council approved in advance; any authorisation relied upon must be made available on request by an authorised officer.

“authorised officer” means an employee of the Council, a police officer, police community support officer, or any other person designated by the Council to enforce the Order.

“car meet” means 2 or more vehicles (which may include motorbikes) being on a highway, or a publicly accessible place, where any such vehicle, or occupant of a vehicle, performs any of the activities listed below:

- i. speeding

- ii. driving in convoy
- iii. racing
- iv. performing stunts (including but not limited to doughnuts, drifting, skidding, handbrake turns, and wheel spinning)
- v. sounding horns or playing music so as to cause nuisance
- vi. revving of engines so as to cause nuisance
- vii. using foul or abusive language
- viii. using threatening, intimidating behaviour towards another person
- ix. causing obstruction on a public highway or in a publicly accessible place, whether moving or stationary

“controlled drug” has the meaning given by section 2 of the Misuse of Drugs Act 1971.

“dog faeces receptacle” includes a receptacle which is provided for the purpose of the disposal of waste.

“food source” means any substance containing nutrients, such as carbohydrates, proteins and fats, that can be ingested by a living organism and metabolised into energy and body tissue.

“park” means any park or and open space that is managed, owned or under the control of the Council.

“product” means any article or substance that is manufactured or refined for sale.

“psychoactive substance” has the meaning given by section 2 of the Psychoactive Substances Act 2016.

“public place” means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.

2. A reference to a statute or statutory provision is a reference to it as amended, extended or re-enacted from time to time.

E) BOROUGH WIDE CONDITIONS

The effect of the Order is to impose the prohibitions and requirements in this Part E within all public places and housing communal areas within the Borough Wide Restricted Area (as shown edged in Schedule 1) at all times.

1. Alcohol and Drugs

- (a) A person commits an offence if without reasonable excuse they are in possession of an open container of alcohol and/or are consuming alcohol (other than in premises licensed for the sale of alcohol or at a venue where a Temporary Event Notice is in place) after having been required to stop by an authorised person.
- (b) A person commits an offence if without reasonable excuse they fail to hand over immediately any alcohol, whether in an open or closed container, when required to do so by an authorised person who believes that the person has consumed, is consuming or intends to consume alcohol in breach of the prohibition 1 (a) above.
- (c) A person commits an offence if without reasonable excuse they are under the influence of controlled drugs and/or other psychoactive substance.

Penalties - In the restricted areas any person who continues drinking alcohol having been required to desist by an authorised officer under condition (a) above or fails to hand over any alcohol in his or her possession when required to do so by an authorised officer under condition (b) a above commits an offence under section 63 and is liable on summary conviction to a fine not exceeding level 2 on the standard scale or fixed penalty notice of a maximum £10.

2. Vehicles

- (a) A person commits an offence if without reasonable excuse, they drive a motorised, electric or powered vehicle over any footway, footpath, grass verge adjacent to any part of the public highway or within the Councils Green Spaces. (This prohibition does not apply to those persons using mobility vehicles).
- (b) A person commits an offence if without reasonable excuse, they leave a parked or stationary vehicle engine running on any part of the Public Highway.
- (c) A person commits an offence if they use remote controlled model vehicles or aircraft that is likely to cause nuisance from noise or cause harassment, alarm, or distress to another person.
- (d) A person commits an offence if they use drones or small unmanned aircraft (SUA) of any mass without the express consent of the Council (condition to apply to the parks and open spaces set out in Annex 1 to this order)

Penalties – A person who is guilty of an offence under this part of the order shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

3. Car Meets

- (a) No person shall participate in a car meet as a driver or passenger being carried in or on a motor vehicle. ^[OBJ]
- (b) No person shall congregate to spectate a car meet.
- (c) No person shall use any water outlet for the purpose of flooding the road to facilitate performance of stunts at a car meet.
- (d) No person shall promote, organise or publicise a car meet (including but not limited to via email, the internet, social media, or any publication or broadcast medium).

4. Urinating, Defecating and Spitting

No person shall urinate, defecate, or spit except in a premises or receptacle designed for that purpose.

5. Dogs, birds and vermin

- (a) A person commits an offence if they are in sole charge of more than four dogs in a public place within the administrative area of the London Borough of Hillingdon (The 'Restricted Area') without a licence.
- (b) Where a valid licence is in force, a person commits an offence if they are in sole charge of more than six dogs in a public place within the administrative area of the London Borough of Hillingdon (The 'Restricted Area').
- (c) A person commits an offence if, without reasonable excuse, any dog in their charge defecates on land within the 'restricted area' and they fail to remove the faeces and deposit it in a dog faeces receptacle, forthwith.
- (d) A person commits an offence if they fail to place a lead on a dog (which at the time the person is in charge of or responsible for) when the dog is on a pavement by a road (within 3 metres of a carriageway) or when required to do so by an authorised officer.
- (e) A person commits an offence if they place or distribute of any type of food source in a street or Green Space to either feed or attract birds or vermin.

Penalties – A person who is guilty of an offence under this part of the order shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Notes relating to condition (C) - placing faeces in a receptacle on the land which is provided for the purpose or for the disposal of waste, shall be sufficient removal from the land under requirement (C) above; being unaware of the defecation or not having a device for or other suitable means of removing the faeces shall not be a reasonable

excuse for failing to remove the faeces; this requirement does not apply if the person is a registered assistance dog owner.

5.1. Exempted persons

The following are exempt from conditions 5(c) to 5(e) above:

- i. any person with a disability within the meaning of the Equality Act 2010 whose disability affects their mobility, manual dexterity, physical coordination, ability to lift, carry or move everyday objects, or otherwise comply with the condition where they are in charge of a dog upon which they rely for assistance
- ii. any person who is in charge of an assistance dog trained by a relevant charity
- iii. any person who has been given permission by the owner, occupier or person or authority in charge of the relevant land not to comply with the condition on that land.
- iv. a dog used by the police, emergency services or other agencies permitted by the Council for official purposes.

6. General Prohibitions

- (a) A person commits an offence if they encamp (with or without a vehicle) without the express consent of the Council.
- (b) A person commits an offence if they are being verbally abusive to any person or using foul language or behaving in a way which causes or is likely to cause harassment, alarm or distress to another person.
- (c) A person commits an offence if they are engaged in the act of begging for food or money that causes harassment, alarm, or distress to another person

7. Obstruction of an Authorised Officer

- (a) Any person who attempts to obstruct an Authorised Officer in carrying out their duties under this Public Spaces Protection Order shall commit an offence.
- (b) Obstruction includes, but is not limited to, giving false information, physically obstructing an Authorised Officer, and refusing to comply with any reasonable instruction given to ensure compliance with this PSPO.

F. PARKS AND OPEN SPACES CONDITIONS

The effect of the Order is to impose the prohibitions and requirements in this Part F within all Green Spaces and Parks within the Borough Wide Restricted Area (as shown in green in Schedule 1) at all times.

- (a) A person commits an offence if they light or are in control of or responsible for activity involving a fire, barbecue, or fireworks without the express consent of the Council.
- (b) A person commits an offence if they use any device designed or adapted for detecting or locating any metal or mineral on or in the ground without the express consent of the Council.
- (c) A person commits an offence if they smoke any substance including cigarettes, cigars, electronic cigarettes (vapes), herbal cigarettes or similar within the boundary of a children's play area.
- (d) A person commits an offence if they engage in any type of fishing or dredge or remove any material from any park or open space without the express consent of the Council.
- (e) A person commits an offence if they do not leave a park at the designated closing time or when required to do so by an authorised officer.
- (f) A person commits an offence if they do not extinguish a fire and/or barbecue or firework (if appropriate and safe to do so), removing all waste and/or associated items for safe disposal
- (g) A person commits an offence if they fail to ensure that any dog (which at the time the person is in charge of or responsible for) having entered a children's play area, leaves that play area forthwith
- (h) No person shall use a microphone, loudspeaker, megaphone, loud hailer or any other similar equipment designed to amplify the volume of speech or music unless authorised by the council.
- (i) No person shall use mains electricity or generator power for the purposes of amplification unless authorised as above.

G. TOWN CENTRE CONDITIONS

The effect of the Order is to impose the prohibitions and requirements in this Part G within all public places in the Uxbridge, Hayes and Ruislip Town Centres Restricted Area (as shown edged in Schedule 2) at all times:

1. Financial Agreements in the Street

Any person involved in stopping people for the purpose of encouraging them to enter into financial agreements for charitable or other purposes must only operate from a stand and may only approach people a maximum of 2 metres from the stand.

2. Street Trading

No person shall sell any product or item, including but not limited to from bags, trolleys, or other mobile means, in outdoor public places without authorisation.

3. Distribution of printed matter

No person shall distribute any free printed matter without authorisation unless they are distributing the matter by or on behalf of a charity and it relates to or is intended for the benefit of a charity, or they are distributing the matter for political purposes or for the purposes of a religion or belief.

H. OFFENCES AND PENALTIES

1. If an authorised officer who reasonably believes that a person is or has been consuming alcohol in breach of a condition of the Order, or intends to consume alcohol in circumstances in which doing so would be a breach of such a condition requires that person:
 - (a) not to consume, in breach of the Order, alcohol or anything which the authorised officer reasonably believes to be alcohol;
 - (b) to surrender anything in their possession which is, or which the authorised officer reasonably believes to be, alcohol or a container of alcohol;

and that person fails without reasonable excuse to comply with such a requirement validly imposed commits an offence under section 63 of the 2014 Act and is liable on summary conviction to a fine not exceeding level 2 on the standard scale.

2. A person who without reasonable excuse does anything that they are prohibited from doing by the Order or fails to comply with a requirement to which they are subject under the Order is guilty of an offence under section 67 of the 2014 Act and shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

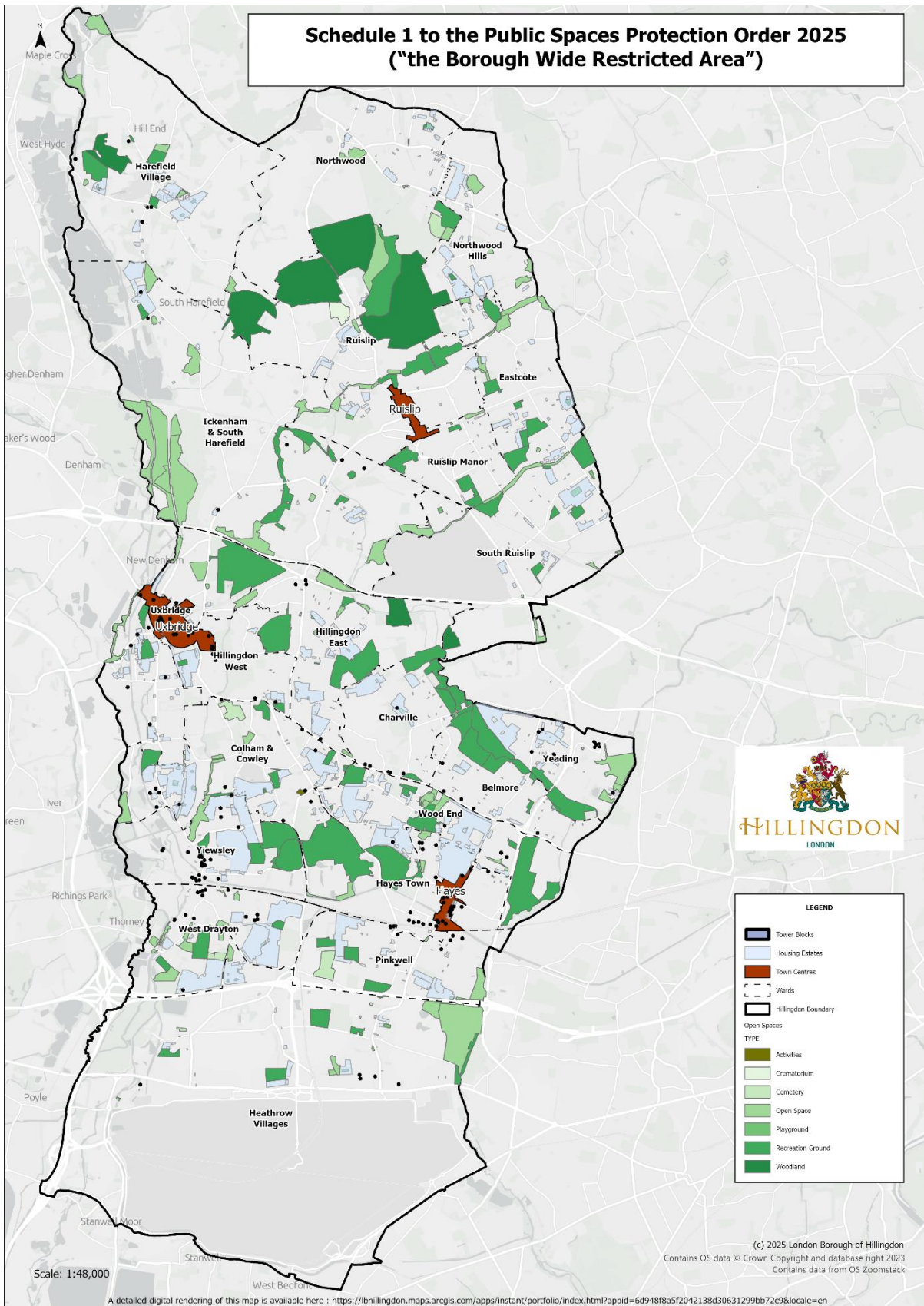
3. An authorised officer may issue a fixed penalty notice under section 68 of the 2014 Act to any person they have reason to believe has committed an offence in relation to the Order, offering the person to whom it is issued the opportunity of discharging any liability to conviction for the offence by payment of a fixed penalty to the Council within 14 days.

I. APPEALS

Under section 66 of the 2014 Act, an individual who lives in the Restricted Areas or who regularly works in or visits the Restricted Areas and wishes to question the validity of the Order on the grounds that the Council had no power to make it or that any requirement of the 2014 Act was not been complied with in relation to the Order may make an application to the High Court within the period of 6 weeks beginning from the date on which the Order is made.

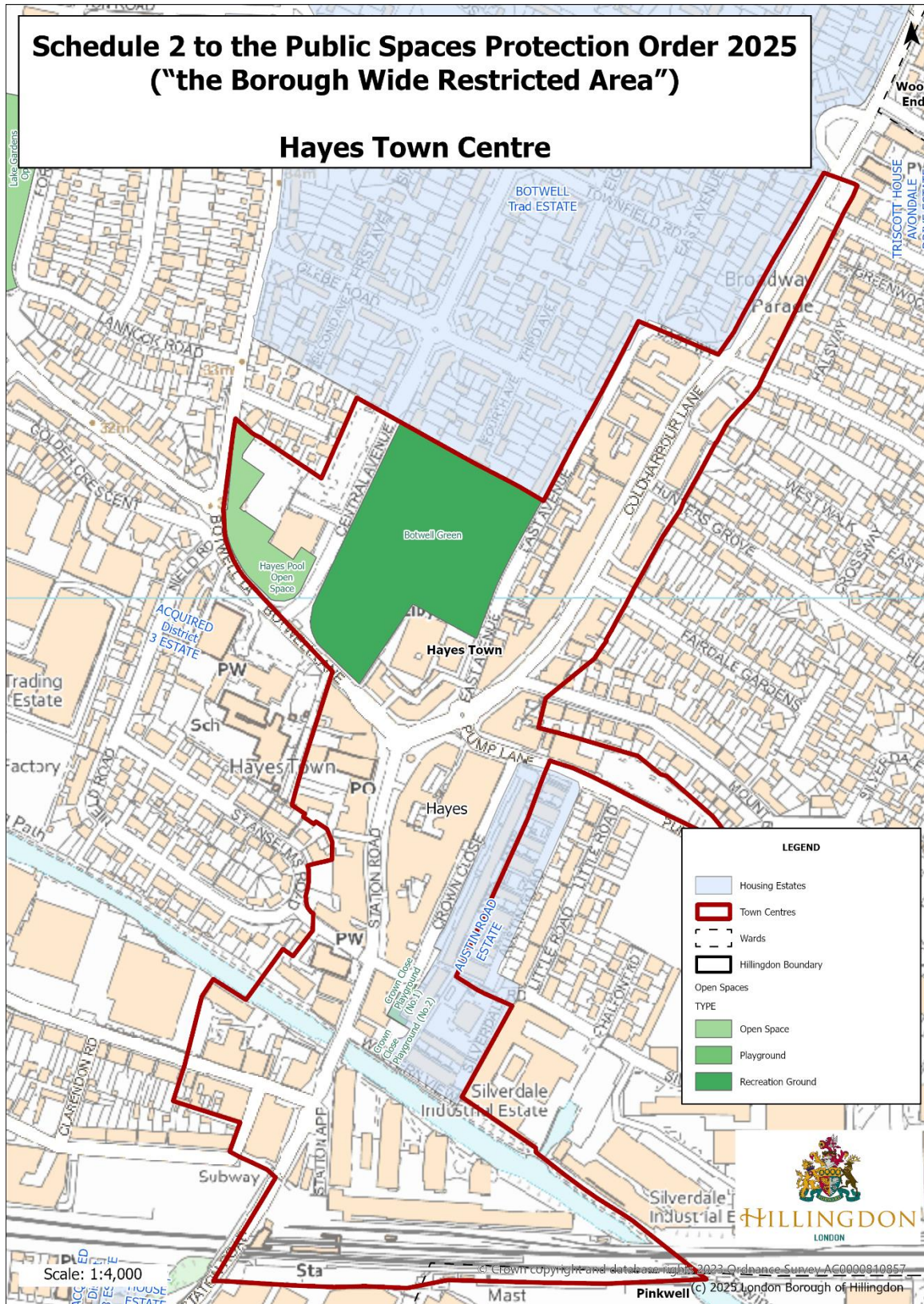
SCHEDULE 1

Borough Wide Restricted Area and Green Spaces/Open Spaces Restricted Area



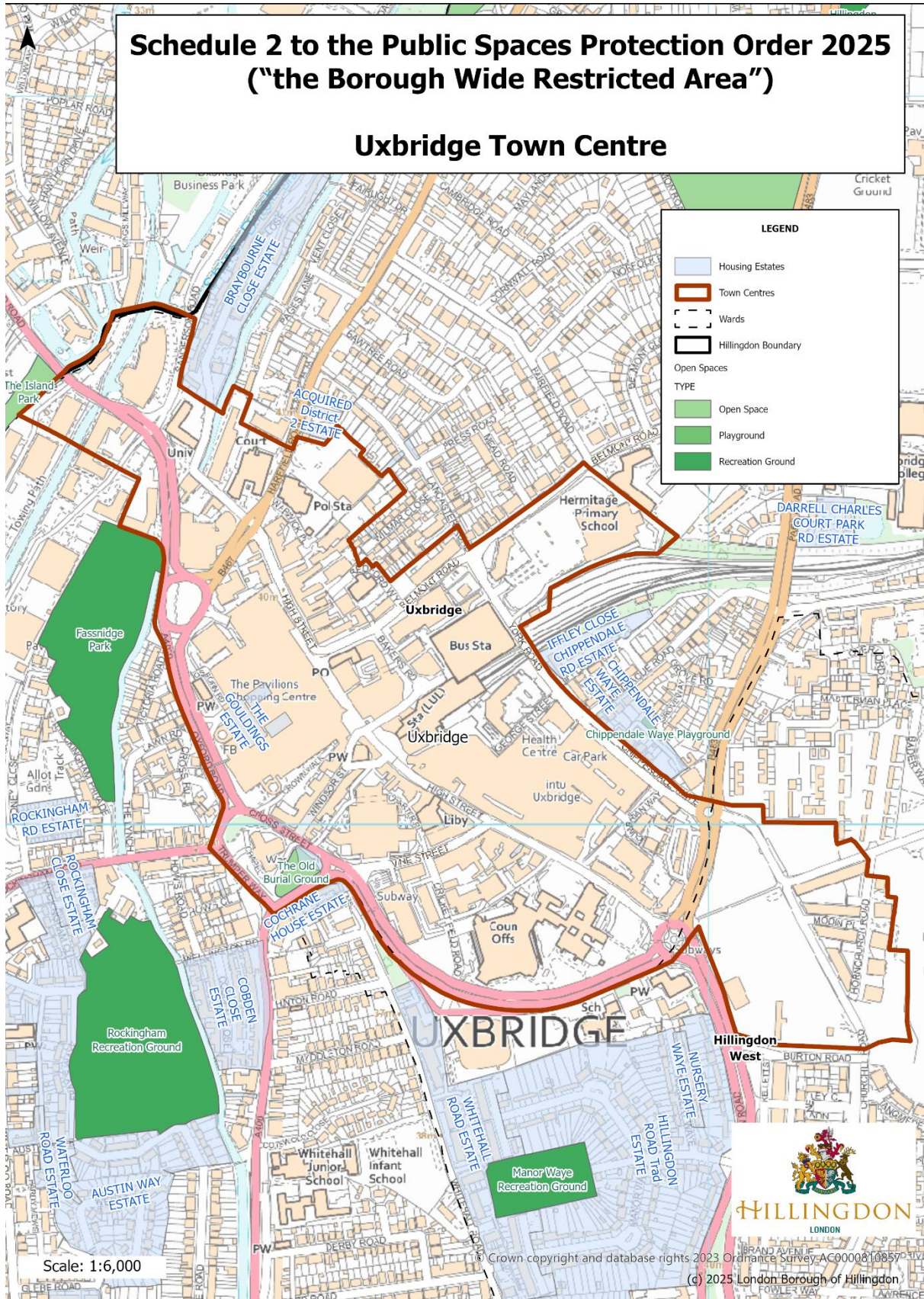
SCHEDULE 2 Town Centres Restricted Area

[Insert town centre maps with the Town Centres Restricted Area clearly identified edged / hatched in a certain colour]



Schedule 2 to the Public Spaces Protection Order 2025 ("the Borough Wide Restricted Area")

Uxbridge Town Centre



Schedule 2 to the Public Spaces Protection Order 2025 ("the Borough Wide Restricted Area")

Ruislip Town Centre

